

Consolidated Financial Statements

Town of View Royal

Year ended December 31, 2021

Consolidated Financial Statements Year ended December 31, 2021

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Consolidated Financial Statements Year ended December 31, 2021

MANAGEMENT'S RESPONSIBILITY FOR FINANCIAL REPORTING

The consolidated financial statements have been prepared by management in accordance with Canadian public sector accounting standards for British Columbia local governments and the integrity and objectivity of these statements are management's responsibility. Management is also responsible for all the statements and schedules, and for ensuring that this information is consistent, where appropriate, with the information contained in the consolidated financial

Management is also responsible for implementing and maintaining a system of internal controls to provide reasonable assurance that reliable financial information is produced.

View Royal's Mayor and Council are responsible for ensuring that management fulfils its responsibilities for financial reporting and internal control and exercises this responsibility by meeting with management and the external auditors to review the consolidated financial statements and to discuss any significant financial reporting or internal control matters prior to their acceptance of the consolidated financial statements.

The external auditors, MNP LLP, conduct an independent examination, in accordance with generally accepted auditing standards, and express their opinion on the consolidated financial statements. Their examination includes a review and evaluation of the Town of View Royal's system of internal controls and appropriate tests and procedures to provide reasonable assurance that the consolidated financial statements are presented fairly. The external auditors have full and free access to the Mayor and Council.

Chief Administrative Officer

Director of Finance

May 03, 2022

Independent Auditor's Report

To Mayor and Council of the Town of View Royal:

Opinion

We have audited the Consolidated financial statements of the Town of View Royal (the "Town"), which comprise the consolidated statement of financial position as at December 31, 2021, and the consolidated statements of operations, changes in net financial assets, cash flows and the related schedules for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the financial position of the Town as at December 31, 2021, and the results of its operations, changes in its net debt and cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Consolidated Financial Statements section of our report. We are independent of the Town in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Other Information

Management is responsible for the other information. The other information comprises the annual report, which is expected to be made available to us after the date of this auditor's report.

Our opinion on the financial statements does not cover the other information and we will not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information identified above when it becomes available and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated.

When we read the annual report, if we conclude that there is a material misstatement therein, we are required to communicate the matter to those charged with governance.

Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Town's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Town or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Town's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
 are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness
 of the Town's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Town's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Town to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the Town to express an opinion on the consolidated financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Nanaimo, British Columbia

Consolidated Statement of Financial Position as at December 31, 2021

	2021	2020
Financial assets		
Cash and cash equivalents (Note 3)	\$ 30,682,611	\$ 30,255,883
Property taxes receivable	100,388	167,906
Accounts receivable (Note 4)	2,808,257	1,005,666
Inventory held for sale	9,629	8,057
	33,600,885	31,437,512
Liabilities		
Accounts payable and accrued liabilities (Note 5)	3,803,710	4,372,172
Deposits	2,273,748	1,186,416
Deferred revenue (Note 6)	6,144,745	5,923,275
Prepaid property taxes	525,264	521,326
Long-term debt (Note 7)	5,012,823	5,419,897
Employee benefits and retirement obligations (Note 8)	283,228	257,358
	18,043,518	17,680,444
Net financial assets	15,557,367	13,757,068
Non-financial assets		
Tangible capital assets (Note 9) (Schedule 3)	130,429,201	131,577,469
Inventory of supplies	14,947	12,699
Prepaid expenses	80,203	101,391
	130,524,351	131,691,559
Commitments and contingencies (Note 15)		
Significant event (Note 21)		
Accumulated surplus (Note 10)	\$ 146,081,718	\$ 145,448,627

Dawn Christenson, BAccS, CPA, CGA

Officer responsible for financial administration

Pursuant to Section 149 of the Community Charter (SBC 2003)

Consolidated Statement of Operations Year ended December 31, 2021

	Financial plan	2021	2020
	(Note 17)		
Revenue			
Taxes for municipal purposes (Note 12)	\$ 9,614,978	\$ 9,616,909	\$ 9,219,894
User charges	4,097,438	4,515,231	4,006,648
Investment income	110,000	22,047	622,943
Actuarial adjustments on debt	-	107,373	93,107
Penalties and fines	60,000	95,780	54,567
Development charges earned	123,350	26,055	806,024
Contributions from developers and others	-	713,180	37,500
Other revenue from own sources	240,168	1,102,089	399,362
Government grants and transfers (Notes 13, 14)	2,815,775	3,245,148	4,295,221
	17,061,709	19,443,812	19,535,266
Expense			
General government services	2,639,719	2,613,908	2,175,243
Protective services	5,342,523	5,296,182	4,397,459
Transportation services	5,020,156	4,591,307	4,664,180
Environmental health services	2,555,128	2,470,874	2,414,231
Development services	747,643	609,189	542,086
Recreation and cultural services	3,597,363	3,229,261	2,814,446
	19,902,532	18,810,721	17,007,645
Annual surplus (deficit)	(2,840,823)	633,091	2,527,621
Accumulated surplus, beginning	145,448,627	145,448,627	142,921,006
Accumulated surplus, ending	\$ 142,607,804	\$ 146,081,718	\$ 145,448,627

Consolidated Statement of Change in Net Financial Assets Year ended December 31, 2021

	F	inancial plan	2021	2020
		(Note 17)		
Annual surplus (deficit)	\$	(2,840,823)	\$ 633,091	\$ 2,527,621
Acquisition of tangible capital assets		(2,711,476)	(2,704,538)	(2,383,073)
Contributed tangible capital assets		-	529,430	-
Amortization of tangible capital assets		3,099,457	3,025,625	3,133,093
(Gain) loss on disposal and write-down of tangible capital assets		-	(454,588)	(82,152)
Proceeds on sale of tangible capital assets		-	591,748	106,299
Change in proportionate share of West Shore Parks				
and Recreation Society		-	160,591	(79,875)
Change in inventory of supplies		-	(2,248)	1,806
Change in prepaid expenses		-	21,188	192,849
Increase (decrease) in net financial assets		(2,452,842)	1,800,299	3,416,568
Net financial assets, beginning		13,757,068	13,757,068	10,340,500
Net financial assets, ending	\$	11,304,226	\$ 15,557,367	\$ 13,757,068

Consolidated Statement of Cash Flows Year ended December 31, 2021

	2021	2020
Cash provided by (used in)		
Operating activities		
Annual surplus	\$ 633,091	\$ 2,527,621
Items not affecting operating activities		
Contributed tangible capital assets	529,430	-
Amortization of tangible capital assets	3,025,625	3,133,093
(Gain) loss on disposal and write-down of tangible capital assets	(454,588)	(82,152)
Change in inventory of supplies	(2,248)	1,806
Change in prepaid expenses	21,188	192,849
Actuarial adjustment on debt	(100,604)	(93,107)
Change in proportionate share of West Shore Parks		
and Recreation Society	160,591	(79,875)
Decrease (increase) in non-cash financial assets		
Property taxes receivable	67,518	(50,393)
Accounts receivable	(1,802,591)	813,994
Inventory held for sale	(1,572)	(2,001)
Increase (decrease) in liabilities		
Accounts payable and accrued liabilities	(568,462)	171,857
Deposits	1,087,332	(187,118)
Deferred revenue	221,470	715,392
Prepaid property taxes	3,938	(24,307)
Employee benefits and retirement obligations	25,870	28,830
Capital activities	2,845,988	7,066,489
Acquisition of tangible capital assets	(2,704,538)	(2,383,073)
Proceeds on disposal of tangible capital assets	591,748	106,299
	(2,112,790)	(2,276,774)
Financing activities		
Debt principal repaid	(306,470)	(306,470)
Increase in cash and cash equivalents	426,728	4,483,245
Cash and cash equivalents, beginning	30,255,883	25,772,638
Cash and cash equivalents, ending	\$ 30,682,611	\$ 30,255,883

Notes to Consolidated Financial Statements Year ended December 31, 2021

The Town of View Royal (the "Town") was incorporated on December 5, 1988 by letters patent issued by the Province of British Columbia. Its principal activities are the provision and coordination of local government services to residents of the incorporated area. These services include general government administration, bylaw enforcement, planning and development services, building inspection, fire protection and emergency response planning, public transportation, parks and recreation, solid waste collection and disposal, sewer collection and disposal, and street lighting.

1. Significant accounting policies

a) Principles of consolidation

The Town follows Canadian public sector accounting standards. The consolidated financial statements of the Town are prepared in accordance with the recommendations of the Public Sector Accounting Board (PSAB).

b) Reporting entity

The consolidated financial statements reflect the combined assets, liabilities, accumulated surplus, revenue and expense of all of the Town's activities and funds. The consolidated financial statements also include the Town's proportionate share of the West Shore Parks and Recreation Society (West Shore). Interfund transactions and fund balances have been eliminated on consolidation.

c) Basis of accounting

The Town follows the accrual method of accounting for revenue and expense. Revenue is normally recognized in the year in which it is earned and measurable. Expense is recognized as it is incurred and measurable as a result of receipt of goods or services and/or the creation of a legal obligation to pay. Expense paid in the current period and attributable to a future period is recorded as prepaid expense.

d) Property tax revenue

Property tax revenue is recognized at the date property tax notices are issued, based on property assessment values issued by BC Assessment for the current year and tax rates established annually by bylaw. Assessments are subject to appeal and tax adjustments are recorded when the results of appeals are known.

e) Government transfers

Government transfers are recognized as revenue in the period the transfers are authorized and any eligibility criteria have been met, except to the extent that transfer stipulations give rise to an obligation that meets the definition of a liability. Transfers are recognized as deferred revenue when transfer stipulations give rise to a liability and recognized in the Consolidated Statement of Operations as revenue as the stipulation liabilities are settled.

Notes to Consolidated Financial Statements Year ended December 31, 2021

1. Significant accounting policies (continued)

f) Deferred revenue

Deferred revenue includes grants, contributions and other amounts received from third parties pursuant to legislation, regulation and agreement which may only be used in certain programs, in the completion of specific work, or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services performed, or the tangible capital assets are acquired.

Development cost charges are amounts which are restricted by government legislation or agreement with external parties. When qualifying expenses are incurred development cost charges are recognized as revenue in amounts which equal the associated expenses.

g) Investment income

Investment income is reported as revenue in the period earned. When required by the funding entity or related legislation, investment income earned on deferred revenue is added to the deferred revenue balance.

h) Cash equivalents

Cash equivalents are comprised primarily of Municipal Finance Authority (MFA) pooled investments including money market, intermediate and bond funds. Town funds invested with MFA are pooled with other local governments and are professionally managed and objectively benchmarked by large, secure financial services organizations.

i) Deposits

Receipts restricted by third parties are deferred and reported as deposits and are refundable under certain circumstances. Deposits that are prepayments are recognized as revenue when qualifying expenditures are incurred.

j) Employee benefits and retirement obligations

The Town and its employees make contributions to the Municipal Pension Plan. The Town's contributions are expensed as incurred and are included within the Consolidated Statement of Operations.

Sick leave and other retirement benefits are also available to the Town's employees. The costs of these benefits are actuarially determined based on service and best estimates of retirement ages and expected future salary and wage increases. The obligations under these benefit plans are accrued based on projected benefits as the employees render services necessary to earn the future benefits.

Notes to Consolidated Financial Statements Year ended December 31, 2021

1. Significant accounting policies (continued)

k) Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

i) Tangible capital assets

Tangible capital assets are recorded at cost, net of disposals, write-downs and amortization. The cost of tangible capital assets includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost less residual value of the tangible capital assets, excluding land, is amortized on a straight line basis over the estimated useful life as follows:

Land	Indefinite
Land improvements	10 - 25
Buildings	20 - 70
Vehicles, machinery and equipment	3 - 20
Engineering structures	10 - 100

Amortization is calculated monthly, including in the year of acquisition and disposal. Assets under construction are not amortized until the asset is available for productive use.

Tangible capital assets are written down when conditions indicate that they no longer contribute to the Town's ability to provide goods and services, or when the value of future economic benefits associated with the asset is less than the book value of the asset.

ii) Contributions of tangible capital assets

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt, with the value of the contribution recorded as revenue.

iii) Works of art and cultural and historical treasures

The Town manages and controls various works of art and non-operational historical cultural assets including buildings, artifacts, paintings and sculptures located at Town sites and public display areas. These assets are not recorded as tangible capital assets and are not amortized due to the subjectivity of their value.

iv) Interest capitalization

The Town does not capitalize interest costs associated with the acquisition or construction of a tangible capital asset.

Notes to Consolidated Financial Statements Year ended December 31, 2021

1. Significant accounting policies (continued)

k) Non-financial assets (continued)

v) Leased tangible capital assets

Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as leased tangible capital assets. All other leases are accounted for as operating leases and the related payments are charged to expenses as incurred.

vi) Inventory of supplies

Inventory is recorded at the lower of cost and replacement cost.

I) Use of estimates

The preparation of consolidated financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expense during the period. Significant estimates include assumptions used in estimating provisions for accrued liabilities, performing calculations of employee future benefits, sick benefits liability, collectability of accounts receivable, amortization of capital assets, determination of liability for contaminated sites, deferred charges and provisions for contingencies. Actual results could differ from those estimates. Adjustments, if any, will be reflected in operations in the period of settlement.

2. Financial instruments

The Town's financial instruments consist of cash and cash equivalents, accounts receivable, accounts payable and accrued liabilities, deposits, and long-term debt. The carrying amount of these financial instruments approximates their fair value because they are short-term in nature or because they bear interest at market rates.

Unless otherwise noted, it is management's opinion that the Town is not exposed to significant interest or credit risks arising from these financial instruments.

Notes to Consolidated Financial Statements Year ended December 31, 2021

3. Cash and cash equivalents

	 2021	2020
Bank deposits	\$ 18,451,135	\$ 17,949,555
Municipal Finance Authority - Money Market	961,314	959,847
Municipal Finance Authority - Ultra Short Bond	2,059,761	2,059,897
Municipal Finance Authority - Short-Term Bond	9,210,401	9,286,584
	\$ 30,682,611	\$ 30,255,883

Cash and cash equivalents consist of short-term investments in the MFA money market, ultra short-term, and short-term bond funds. The market value is equal to the carrying value. Temporary investments have yields ranging from -0.8% to .2%.

2020

0000

2021

Included in cash and cash equivalents are the following restricted amounts:

	2021	2020
Restricted cash - MFA	\$ -	\$ 95,875
Restricted cash - West Shore reserve funds (Note 10)	270,325	163,311
Restricted investments - reserve funds (Note 10)	8,495,251	7,494,056
Restricted investments - development cost charges	5,232,629	4,890,428
	\$ 13,998,205	\$ 12,643,670

The Town has an operating line of credit with the Toronto Dominion Bank for an authorized amount of \$1,000,000, bearing interest at bank prime rate less 0.50% per annum. At December 31, 2021 the balance outstanding was \$nil (2020 - \$nil).

4. Accounts Receivable

	2021	2020
Government of Canada	\$ 227,249	\$ 311,659
Province of British Columbia	1,074,662	160,439
Regional and local governments	22,152	13,717
Deposits	2,500	122,508
Other trade receivables	1,481,694	397,343
	\$ 2,808,257	\$ 1,005,666

5. Accounts payable and accrued liabilities

	2021			2020
Government of Canada	\$	749,274	\$	532,169
Province of British Columbia		533,455		2,113,454
Regional and local governments		764,551		131,873
Payroll liabilities		223,870		149,360
Other trade payables		1,532,560		1,445,316
	\$	3,803,710	\$	4,372,172

Notes to Consolidated Financial Statements Year ended December 31, 2021

6. Deferred revenue

	2021	2020
Development cost charges		
Beginning balance	\$ 4,890,427	\$ 4,609,541
Received during the year	354,801	957,104
Interest earned	13,456	129,806
Recognized as revenue	(26,055)	(806,024)
Ending balance	5,232,629	4,890,427
Deferred revenue - other	912,116	1,032,848
Total deferred revenue	\$ 6,144,745	\$ 5,923,275

7. Long-term debt

a) Debt outstanding

Issue #	Matures	Rate	Original Amount	Net debt 2021	Net debt 2020
117 127	Oct. 12, 2026 Apr. 7, 2034	3.25% 3.30%	\$ 2,445,000 5,490,000	\$ 978,982 4,033,841	\$ 1,152,777 4,267,120
			\$ 7,935,000	\$ 5,012,823	\$ 5,419,897

b) Debenture debt

The loan agreements with the Capital Regional District and the MFA provide that if, at any time, the scheduled payments provided for in the agreements are not sufficient to meet the MFA's obligations in respect of such borrowings, the resulting deficiency becomes a liability of the Town.

The Town issues its debt instruments through the MFA. Debt is issued on a sinking fund basis, where the MFA invests the Town's sinking fund principal payments so that the payments, plus investment income, will equal the original outstanding debt amount at the end of the repayment period. Actuarial adjustments on debt represent the repayment and/or forgiveness of debt by the MFA using surplus investment income generated by the principal repayments.

Principal payments on long term debt for the next five years are as follows:

Thereafter Total	\$ 3,434,748 5,012,823
2026	315,615
2025	315,615
2024	315,615
2023	315,615
2022	\$ 315,615

c) Interest expense

Total interest expense during the year was \$251,094 (2020 - \$260,633).

Notes to Consolidated Financial Statements Year ended December 31, 2021

8. Employee benefit and retirement obligations

Employee benefit obligations represent accrued benefits as follows:

	 2021	2020
Vacation payable	\$ 34,037	\$ 76,407
Accrued overtime	78,254	20,110
Sick leave entitlements	115,900	112,000
West Shore employee future benefit obligations	55,037	48,841
	\$ 283,228	\$ 257,358

Accrued vacation is the amount of unused vacation entitlement carried forward into the next year. Accrued sick leave is the estimated liability for sick leave for all employees. Sick leave entitlements can only be used while employed by the Town and are not paid out upon retirement or termination of employment. The accrued sick leave actuarial valuation was estimated as at December 31, 2021.

Information about liabilities for accrued sick leave is as follows:

		2021	2020
Accrued benefit obligation, beginning of year	\$	131,600 \$	95,500
Adjustment to benefit obligation		-	6,200
Current service cost		10,900	9,300
Interest cost		2,600	3,000
Benefits paid		(11,500)	(1,500)
Amortization of actuarial (gain)		(6,100)	19,100
Accrued benefit obligation, end of year	<u> </u>	127,500	131,600
Unamortized gain		(11,600)	(19,600)
Accrued benefit liability, end of year	\$	115,900 \$	112,000

The accrued benefit liability is included as part of employee benefit obligations on the Consolidated Statement of Financial Position. The actuarial gain is amortized over a period equal to the employees' average remaining service lifetime of 11 years.

The significant actuarial assumptions adopted in measuring the Town's accrued benefit obligations are as follows:

	2021	2020
Discount rates	2.40%	1.90%
Expected future inflation rates	2.50%	2.50%
Expected wage and salary increase	2.58% - 4.50%	2.58% - 4.50%

Notes to Consolidated Financial Statements Year ended December 31, 2021

8. Employee benefit and retirement obligations (continued)

Municipal Pension Plan

The Town and its employees contribute to the Municipal Pension Plan (a jointly trusteed pension plan). The board of trustees, representing plan members and employers, is responsible for administering the plan, including investment of assets and administration of benefits. The plan is a multi-employer defined benefit pension plan. Basic pension benefits provided are based on a formula. As at December 31, 2020, the plan has about 220,000 active members and approximately 112,000 retired members. Active members include approximately 42,000 contributors from local governments.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry-age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. This rate may be adjusted for the amortization of any actuarial funding surplus and will be adjusted for the amortization of any unfunded actuarial liability.

The most recent actuarial valuation for the Municipal Pension Plan as at December 31, 2018, indicated a \$2,866 million funding surplus for basic pension benefits on a going concern basis.

The Town paid \$299,565 (2020 - \$301,892) for employer contributions while Town employees contributed \$251,918 (2020 - \$254,153) to the plan in fiscal 2021.

The next valuation will be as at December 31, 2021 with results available in 2022.

Employers participating in the plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the plan records accrued liabilities and accrued assets for the plan in aggregate, resulting in no consistent and reliable basis for allocating the obligation, assets and cost to the individual employers participating in the plan.

9. Tangible capital assets

a) Assets under construction and completed assets not yet in service

Assets under construction totaling \$277,810 (2020 - \$1,582,135) have not been amortized. Amortization of these assets will commence when the asset is put into service.

Notes to Consolidated Financial Statements Year ended December 31, 2021

9. Tangible capital assets (continued)

b) Contributed tangible capital assets

Contributed tangible capital assets have been recognized at fair market value at the date of contribution. The value of contributed capital assets received during the year is \$529,430 (2020 - \$nil).

c) Gain or loss on disposal of tangible capital assets

During the year, the Town recognized a \$454,588 gain on disposal of tangible capital assets. (2020 - \$82,152). This amount is included as revenue on the Consolidated Statement of Operations.

d) Write down of tangible capital assets

The write down of tangible capital assets during the year was \$21,342 (2020 - \$nil).

10. Accumulated surplus

Accumulated surplus consists of individual fund surplus and reserve funds as follows:

Surplus	2021	2020
Equity in tangible capital assets Appropriated surplus - casino revenue Appropriated surplus - Community Works Fund (Note 11) Appropriated surplus - other Unrestricted accumulated surplus	\$ 125,470,392 4,188,767 2,349,862 381,232 4,925,887 137,316,140	\$ 126,235,265 4,881,520 1,529,574 379,132 4,765,769 137,791,260
Capital Renewal Capital Works and Land Acquisition Community Amenity Contributions Fire Department Equipment Future Operating Expenditures Machinery and Equipment Depreciation Parks and Open Space Parks Improvements Police Equipment, Property and Contract Police Operation and Maintenance Sewer System Capital West Shore Parks and Recreation Society reserves	701,602 1,336,220 177,669 197,834 977,968 305,216 501,292 381,897 384,109 1,653,589 1,877,857 270,325	627,813 833,460 - 158,487 975,283 334,608 499,916 276,049 416,209 1,822,501 1,549,730 163,311
·	8,765,578	7,657,367
	\$ 146,081,718	\$ 145,448,627

Notes to Consolidated Financial Statements Year ended December 31, 2021

11. Community Works Fund

Community Works Fund is a component of the Gas Tax Agreement funding provided by the Government of Canada and administered through the Union of British Columbia Municipalities (UBCM). Community Works Fund transfers are recorded as revenue when received, then held as reserves until spent on eligible expenditures.

	 2021	2020
Community Works Fund, beginning balance Amounts received during the year Interest earned Amounts allocated to projects during the year	\$ 1,529,574 \$ 1,009,383 5,154 (194,249)	1,084,074 493,427 35,713 (83,640)
	\$ 2,349,862 \$	1,529,574

12. Taxes for municipal purposes

The Town is required to collect taxes on behalf of and transfer these amounts to the government agencies noted below. Taxes levied over or under the amounts requisitioned are recorded as accounts payable or receivable.

Taxes	2021	2020
Property tax	\$ 16,984,390	\$ 15,857,664
Grants in lieu of taxes	58,764	58,070
1% Utility tax	134,252	131,737
	17,177,406	16,047,471
Less taxes levied for other authorities		
School authorities	4,962,345	4,163,517
Capital Regional District	966,463	959,505
Capital Regional Hospital District	659,833	707,655
British Columbia Assessment Authority	155,916	157,419
British Columbia Transit	815,207	838,756
Municipal Finance Authority	733	725
	7,560,497	6,827,577
Taxes for municipal purposes	\$ 9,616,909	\$ 9,219,894

Notes to Consolidated Financial Statements Year ended December 31, 2021

13. Gaming revenue

The Town has an agreement with the Province whereby 10% of the net gaming revenue from community casinos is to be paid to local governments. The Town has also has a casino revenue sharing agreement with neighbouring municipalities whereby 55% of the revenue received from the Province in respect of the gaming facility situated within the Town is to be disbursed to these governments. This disbursement is netted against the gaming revenue in the consolidated financial statements for the Town as disclosed below.

		2021		2020
Gaming revenue	¢	2 264 045	ď	976 260
Amounts received during the year Disbursements to partner municipalities	\$	2,361,045 (1,298,575)	\$	876,369 (482,003)
Disbursements to partitle maintipaintes	•		\$, ,
	<u>a</u>	1,062,470	φ	394,366
14. Government grants and transfers				
•		2021		2020
Conditional transfers				_
Federal	\$	1,015,658	\$	493,427
Provincial		1,102,709		3,097,279
Other agencies		693,760		258,039
		2,812,127		3,848,745
Unconditional transfers				
Small communities protection		359,000		377,557
Traffic fine revenue sharing		74,021		68,919
		433,021		446,476
Total government grants and transfers	\$	3,245,148	\$	4,295,221

15. Commitments and contingencies

- a) The Capital Regional District ("CRD") debt, under provisions of the Local Government Act, is a direct, joint and several liability of the CRD and each member municipality within the CRD, including the Town.
- b) The Town is a shareholder and member of the Capital Region Emergency Service Telecommunications Incorporated ("CREST") which provides centralized emergency communications, and related public safety information services to municipalities, regional districts, the provincial and federal governments and their agencies, and emergency service organizations throughout the Greater Victoria region and the Gulf Islands. Members' obligations to share in funding ongoing operations and any additional costs relating to capital assets are to be contributed pursuant to a Members' Agreement.
- c) The Town is a defendant in various lawsuits. Whether claims are in progress or have yet to be initiated, the Town records an accrual in respect of legal claims that are likely to be successful and for which an amount is reasonably determinable.

Notes to Consolidated Financial Statements Year ended December 31, 2021

15. Commitments and contingencies (continued)

- d) Under borrowing arrangements with the MFA, the Town is required to lodge security by means of demand notes and interest bearing cash deposits based on the amount of the borrowing. As a condition of these borrowings, a portion of the debenture proceeds is withheld by the MFA as a debt reserve fund. These deposits are held by the MFA as security against the possibility of debt repayment default. If the debt is repaid without default, the deposits are refunded to the Town. At December 31, 2021 there were contingent demand notes of \$204,201 (2020 \$204,201) and a contingent deposit of \$97,506 (2020 \$95,876).
- e) The Town entered into a long term contract with the Federal Government and the Royal Canadian Mounted Police for the provision of police services. Under the terms of this contract, the Town is responsible for 70% of policing costs, which in 2022 are estimated to be \$1,968,158 (2021 actual \$1,879,014). In addition, the Government of Canada signed the first collective agreement with the National Police Federation in 2021. The result of this agreement is a retroactive pay increase for RCMP members and reservists, payable in 2022. The Town's estimated share of the retroactive pay increase is \$299,000.
- f) The Town has purchase orders in the amount of \$77,411 open as at December 31, 2021 which have not been recorded. These amounts have been taken into account in the budget and will be recorded in the period the goods and services to which they relate are received.

16. Contaminated site

The Town owns one property not in productive use with levels of contamination exceeding current environmental standards. Testing of the contamination in 2003 found no known threats to human health or safety. The property is surrounded by the ocean and undeveloped crown-owned land with no current development applications. The property and surrounding crown-owned land were historically occupied by a plywood mill. Due to uncertainty regarding the future development of the surrounding property, the Town is unable to reasonably estimate what, if any, loss of future economic benefits will occur. As such no liability has been recorded in the consolidated financial statements for the year ending December 31, 2021.

17. Financial plan

The financial plan amounts presented throughout these consolidated financial statements are audited and represent the five year financial plan bylaw (Bylaw No. 1071) approved by Council on May 4, 2021 consolidated with the proportional share of the budgeted operating revenue and expense of West Shore Parks and Recreation Society. The summary below reconciles the 2021 consolidated financial plan to the Consolidated Statement of Operations.

Consolidated financial plan, 2021 surplus (deficit)	\$ -
Add:	
Capital expenditures	2,711,476
Transfers to reserves	386,161
Transfers to surplus	515,956
Principal payments on debt	306,470
Less:	
Transfers from equity in capital assets	(3,087,648)
Transfers from reserves for operating	(199,700)
Transfers from reserves for capital	(749,969)
Transfers from surplus for operating	(1,951,109)
Transfers from surplus for capital	(772,460)
Financial plan annual surplus (deficit)	\$ (2,840,823)

Notes to Consolidated Financial Statements Year ended December 31, 2021

18. West Shore Parks and Recreation Society

a) Capital asset transfer

The lands and facilities comprising the Juan de Fuca Recreation Centre are owned by the member municipalities (the "Municipalities") in their proportionate share, as specified in the Co-Owners' Agreement. The Town became party to the agreement effective January 1, 2007. Future improvements are allocated among the partners as per the cost sharing formula in effect each year for each service or facility, as outlined in a Members' Agreement. For 2021, the Town's share of improvements purchased by the Society on its behalf is \$796,901 (2020 - \$225,906).

Because the cost sharing formula in the Members' Agreement produces different cost shares for the members from year to year, there is a gain or loss on the opening fund balances. In 2021, the Town recorded a loss of (\$160,591) (2020 - gain of \$79,875).

The participating Municipalities have each become members in the Society, which was incorporated to provide parks, recreation and community services to the Municipalities under contract. Under terms of an Operating, Maintenance and Management Agreement, the Society is responsible to equip, maintain, manage and operate the facilities located at the recreation centre.

b) Consolidation

Financial results and budget for the Society are consolidated into the Town's financial statements proportionately, based on the cost sharing formula outlined in the Members' Agreement. In 2021, the Town's proportion for consolidation purposes was 14.502% (2020 - 14.866%). Condensed financial information for the Society is as follows:

		2021	2020
Financial assets	\$	4,128,433	\$ 4,767,787
Financial liabilities		2,755,185	4,211,496
Net financial assets		1,373,248	556,291
Non-financial assets		1,112,757	1,042,698
Accumulated surplus	\$	2,486,005	\$ 1,598,989
Revenues	\$	10,098,436	\$ 4,439,706
Requisition for members		6,331,273	5,071,039
		16,429,709	9,510,745
Expenses		15,542,693	10,337,446
Annual surplus (deficit)	\$	887,016	\$ (826,701)
	_		

Notes to Consolidated Financial Statements Year ended December 31, 2021

19. Segmented information

The Town is a diversified municipal organization that provides a wide range of services to its citizens. Town services are provided by departments and their activities reported separately. Certain functions that have been separately disclosed in the segmented information, along with the services they provide, are as follows:

a) General Government

The general government operations provide the functions of corporate administration, finance, human resources and legislative services and any other functions categorized as non-departmental.

b) Protective Services

Protective Services includes the View Royal Fire Rescue which is a composite fire department responsible to provide fire suppression service, fire inspections of public buildings, and training and education of volunteer firemen as well as the citizens of View Royal. In addition, it also includes policing provided by the RCMP, emergency planning, animal control and the maintenance and enforcement of building and construction bylaws as well as all other municipal bylaws. Fire protection services are provided to the Songhees and Esquimalt First Nation communities under contract.

c) Transportation

Transportation services comprises a wide variety of services such as the annual maintenance of all municipally owned roads and bridges, sidewalks, street signage, boulevards, bus shelters, street lighting and traffic signals. Transportation also includes the design, inspection, and maintenance of the storm drain collection systems.

d) Environmental health services

Environmental health services includes solid waste collection and disposal as well as collection and disposal of liquid waste through the sanitary sewer service.

e) Planning and development services

Environmental development services include all land use, planning and zoning issues in the Town.

f) Recreation and cultural services

Recreation and culture includes maintenance and development of all parks and green spaces within the Town as well as the Town's financial contribution to the services provided by the Greater Victoria Public Library and the Town's portion of West Shore Parks and Recreation Society.

Notes to Consolidated Financial Statements Year ended December 31, 2021

19. Segmented information (continued)

g) Consolidated schedules of segmented disclosure by service

Schedules 1 and 2 provide additional financial information for the foregoing functions. Certain allocation methodologies have been employed in the preparation of the segmented financial information. Taxation is apportioned based on budgeted taxation revenue as presented in the consolidated financial plan.

20. Comparative figures

Certain comparative figures have been restated to conform with the current year's presentation.

21. Significant event

In early 2020, there was a global outbreak of COVID-19 (coronavirus), which has had a significant impact on organizations through the restrictions put in place by the Canadian, provincial, and municipal governments regarding travel, municipality operations and isolation/quarantine orders. At this time, the extent of the COVID-19 outbreak on the Town is unknown, as this will depend on future developments that are highly uncertain and that cannot be predicted with confidence. These uncertainties arise from the inability to predict the ultimate geographic spread of the disease, and the duration of the outbreak, including the duration of travel restrictions, office closures or disruptions, and isolation/quarantine measures that are currently, or may be put, in place by Canada and other countries to fight the virus. In 2021, the Town experienced supply chain issues and project delays as a result of the pandemic, and implemented COVID-19 protocols to ensure the health and safety of Town Hall visitors and staff.

Consolidated Schedule of Segment Disclosure by Service Year ended December 31, 2021

2021	General Government	Protective Services	Transportation Services	Environmental Health Services	Planning and Development Services	Recreation and Cultural Services	2021 Actual	2021 Budget
Revenue								(Note 17)
Taxation for municipal purposes	\$ 1,245,112	\$ 3,949,860	\$ 2,757,139	\$ -	\$ 361,343	\$ 1,303,455	\$ 9,616,909	\$ 9,614,978
User charges	17,872	557,692	19,384	2,825,077	382,137	713,069	4,515,231	4,097,438
Investment income	(1,224)	6,738	7,512	6,877	(81)	2,225	22,047	110,000
Actuarial adjustments on debt	-	107,373	-	-	` -	-	107,373	-
Penalties and fines	90,110	5,670	-	-	-	-	95,780	60,000
Development charges earned	-	-	-	24,485	-	1,570	26,055	123,350
Contributions from developers and others	-	-	498,904	30,526	177,750	6,000	713,180	-
Other revenue from own sources	534,804	49,220	50,417	410,002	-	57,646	1,102,089	240,168
Government grants and transfers	923,580	264,484	678,180	-	50,717	1,328,187	3,245,148	2,815,775
Total revenue	2,810,254	4,941,037	4,011,536	3,296,967	971,866	3,412,152	19,443,812	17,061,709
Expense								
Labour and benefits	1,399,013	2,053,797	660,682	52,054	434,897	1,392,520	5,992,963	5,631,434
Goods and services	1,145,377	2,636,540	1,983,229	2,135,731	174,292	1,305,279	9,380,448	10,911,008
Amortization	69,518	354,751	1,947,396	283,089	-	370,871	3,025,625	3,099,457
Change in proportionate share of West								
Shore Parks and Recreation Society	-	-	-	-	-	160,591	160,591	-
Debt interest		251,094		-			251,094	260,633
Total expense	2,613,908	5,296,182	4,591,307	2,470,874	609,189	3,229,261	18,810,721	19,902,532
Surplus (deficit)	\$ 196,346	\$ (355,145)	\$ (579,771)	\$ 826,093	\$ 362,677	\$ 182,891	\$ 633,091	\$ (2,840,823)

Consolidated Schedule of Segment Disclosure by Service Year ended December 31, 2021

2020	General Government	Protective Services	Transportation Services	Environmental Health Services	Planning and Development Services	Recreation and Cultural Services	2020 Actual	2020 Budget
Revenue								
Taxation for municipal purposes	\$ 1,271,190	\$ 3,585,224	\$ 2,686,634	\$ -	\$ 376,935	\$ 1,299,911	\$ 9,219,894	\$ 9,251,211
User charges	13,829	364,886	42,915	2,777,577	303,418	504,023	4,006,648	4,520,000
Investment income	436,943	57,904	43,958	64,763	-	19,375	622,943	110,000
Actuarial adjustments on debt	-	93,107	-	-	-	-	93,107	-
Penalties and fines	46,837	7,730	-	-	-	-	54,567	60,000
Development charges earned	-	-	-	51,216	-	754,808	806,024	859,887
Contributions from developers and others	-	-	-	-	-	37,500	37,500	-
Other revenue from own sources	229,761	81,872	39,696	-	-	48,033	399,362	321,019
Government grants and transfers	3,215,091	292,298	475,594	-	18,545	293,693	4,295,221	3,230,138
Total revenue	5,213,651	4,483,021	3,288,797	2,893,556	698,898	2,957,343	19,535,266	18,352,255
Expense								
Labour and benefits	1,369,141	1,857,468	529,835	45,610	428,031	1,256,587	5,486,672	5,168,541
Goods and services	712,665	1,912,739	2,091,987	2,104,048	112,948	1,272,735	8,207,122	10,421,099
Amortization	93,437	366,619	2,042,358	264,573	1,107	364,999	3,133,093	3,059,754
Change in proportionate share of West								
Shore Parks and Recreation Society	-	-	-	-	-	(79,875)	(79,875)	-
Debt interest	-	260,633	-	-	-	-	260,633	260,633
Total expense	2,175,243	4,397,459	4,664,180	2,414,231	542,086	2,814,446	17,007,645	18,910,027
Surplus (deficit)	\$ 3,038,408	\$ 85,562	\$ (1,375,383)	\$ 479,325	\$ 156,812	\$ 142,897	\$ 2,527,621	\$ (557,772)

Consolidated Schedule of Tangible Capital Assets Year ended December 31, 2021

				Vehicles,	Engineering Structures						
		Land		Machinery &			_	Work in			
	Land	Improvements	Buildings	Equipment	Roads	Drainage	Sewer	Progress	West Shore	2021	2020
Cost											
Balance, beginning	49,852,783	5,716,170	10,454,993	7,070,935	61,782,714	22,589,204	12,705,056	1,582,135	9,904,204	\$ 181,658,194	\$ 179,331,002
Additions	157,855	123,206	71,165	1,721,063	406,325	120,909	38,446	147,527	597,890	3,384,386	2,655,883
Disposals or write-downs	(134,146)	-	-	(89,313)	-	-	-	(21,342)	-	(244,801)	(174,531)
Completed during year	=	=	=	-	=	=	-	(1,430,510)	=	(1,430,510)	(154,160)
Balance, ending	49,876,492	5,839,376	10,526,158	8,702,685	62,189,039	22,710,113	12,743,502	277,810	10,502,094	183,367,269	181,658,194
Accumulated amortization											
Balance, beginning	-	2,677,602	2,975,196	4,243,082	28,246,471	5,165,098	3,426,046	-	3,347,230	\$ 50,080,725	\$ 47,059,241
Current year amortization Accumulated amortization	-	247,275	205,083	375,769	1,591,976	263,976	147,445	-	194,101	3,025,625	3,133,093
on disposals or write-downs	=	=	=	(86,300)	=	=	-	=	(81,982)	(168,282)	(111,609)
Balance, ending	-	2,924,877	3,180,279	4,532,551	29,838,447	5,429,074	3,573,491	-	3,459,349	52,938,068	50,080,725
Net book value	\$ 49,876,492	\$ 2,914,499	\$ 7,345,879	\$ 4,170,134	\$ 32,350,592	\$ 17,281,039	\$ 9,170,011	\$ 277,810	\$ 7,042,745	\$ 130,429,201	\$ 131,577,469